

Message Text

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ACTION EUR-25

INFO OCT-01 EA-11 ISO-00 NEA-10 SCI-06 NSC-10 HEW-08

DOT-00 INT-08 HUD-02 DODE-00 CEQ-02 EPA-04 IO-14

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AMEMBASSY TOKYO

AMEMBASSY STOCKHOLM

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SUBJECT: CCMS: OCTOBER 23-24 PLENARY -- WRAP-UP REPORT

SUMMARY: NINTH NATO CCMS PLENARY WAS HELD AT NATO HEADQUARTERS OCTOBER 23-24, 1973. U.S. REPRESENTED BY EPA ADMINISTRATOR RUSSELL TRAIN AND ALTERNATE REPRESENTATIVE TO CCMS, DOT UNDER SECRETARY JOHN BARNUM. OTHER RANKING ALLIED ATTENDEES INCLUDED SIR ALAN COTTRELL (UK), INTERIOR MINISTRY UNDER SECRETARY GUENTHER HARTKOPF (FRG) AND DEPUTY MINISTER OF ENVIRONMENT VINCELLI (ITALY). SYG LUNS CHAIRED OPENING SESSION. ALLIED ATTITUDES AT PLENARY NOTED PARA 6 BELOW.

INTERNATIONAL ROAD SAFETY RESOLUTION ACCEPTED UNANIMOUSLY BY CCMS FOR TRANSMITTAL TO NORTH ATLANTIC COUNCIL WITH RECOMMENDATION FOR APPROVAL. RESOLUTION CO-SPONSORED BY BELGIUM, FRANCE AND THE NETHERLANDS.

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IT WAS GENERALLY AGREED THAT FOLLOW-UP TO RESOLUTION SHOULD NOT DUPLICATE EXISTING INTERNATIONAL WORK, BUT RATHER BE DESIGNED TO MAKE SUCH WORK EFFECTIVE. IN ADDITION, CCMS APPROVED NEW PILOT STUDIES WITH

RESPECT TO DEVELOPMENT OF SOLAR HEATING AND COOLING SYSTEMS FOR BUILDINGS, AS WELL AS GEOTHERMAL RESOURCES DEVELOPMENT (BOTH PROPOSED BY U.S.), AND HAZARDOUS WASTES RECYCLING AND DISPOSAL (PROPOSED BY FRG.) U.S. PRESENTATION ON LOW POLLUTION POWER SYSTEMS DEVELOPMENT SYMPOSIUM HELD PREVIOUS WEEK IN ANN ARBOR WAS VERY FAVORABLY RECEIVED, AS WERE CONTROLLED TECHNOLOGY DOCUMENTS PREPARED IN COURSE OF PILOT STUDY. UK-LED ADVANCED WASTE WATER TREATMENT PILOT STUDY SEEMS TO HAVE TAKEN OFF WITH SERIES OF INTERNATIONAL ACTIVITIES INVOLVING PRESENT CO-PILOT COUNTRIES (FRANCE AND FRG), AS WELL AS CANADA WHICH HAS REQUESTED TO BECOME A CO-PILOT WITH RESPECT TO SPECIAL PROJECT ON REMOVAL OF PHOSPHOROUS FROM SLUDGE. COORDINATION ALSO TAKING PLACE BETWEEN UK AND NORWAY WITH RESPECT TO ADVANCED WASTE TREATMENT.

SIGNIFICANT DISCUSSION OF FOLLOW-UP TOOK PLACE IN COURSE OF ENVIRONMENTAL ROUNDTABLE DISCUSSION AND ALSO UNDER OTHER BUSINESS. ALL COUNTRIES WHICH SPOKE AGREED THAT FOLLOW-UP WAS EXTREMELY IMPORTANT INGREDIENT OF CCMS. SEVERAL DELEGATIONS (UK, BELGIUM, FRG AND CANADA) AGREED THE FOLLOW-UP MUST BE SELECTIVE IN ORDER TO BE EFFECTIVE. AT U.S. (BARNUM) SUGGESTION, COUNTRIES AGREED TO SUBMIT IDEAS ON IMPROVING FOLLOW-UP TO SECRETARIAT BY EARLY JANUARY, SO THAT SECRETARIAT COULD DEVELOP REPORT ON THIS SUBJECT PRIOR TO SPRING 1974 PLENARY, FOR CONSIDERATION AT THAT MEETING.

VARIOUS STATEMENTS WERE MADE WITH RESPECT TO DESIRABILITY OF HOLDING PERIODIC PLENARIES OUTSIDE OF NATO HEADQUARTERS AND SEVERAL ALLIED DEL APPROACHES WERE MADE TO ITALIANS AT PLENARY IN THIS RESPECT. DETAILS ON INDIVIDUAL AGENDA ITEMS REPORTED SEPTELS. END SUMMARY.

1. NATO SYG LUNS DELIVERED STRONG STATEMENT IN SUPPORT LIMITED OFFICIAL USE
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OF CCMS, OF PRESIDENT NIXON'S INITIATION IN 1969, AND OF THE PILOT STUDY TECHNIQUE AT OPENING SESSION. HE HAD EARLIER INDICATED TO U.S. REP (TRAIN) THAT HE TOO FAVORED HOLDING PLENARIES OUTSIDE OF NATO HEADQUARTERS BECAUSE OF VALUE OF MAKING CCMS BETTER KNOWN. ASYG OZDAS, CHAIRING CCMS FOR FIRST TIME, PERFORMED ADMIRABLY, QUIETLY YET FORCEFULLY. U.S. DEL CONSIDERS OZDAS WILL BE REAL ASSET TO CONTINUING CCMS WORK. OZDAS, IN WELCOMING STATEMENT TO CCMS, STRESSED NEED TO CONSOLIDATE GAINS AND INSURE EFFECTIVE FOLLOW-UP.

2. HIGHLIGHTS OF PLENARY INCLUDED:

- (A) ACCEPTANCE OF INTERNATIONAL ROAD SAFETY RESOLUTION;
- (B) APPROVAL OF SOLAR ENERGY PILOT STUDY;
- (C) APPROVAL OF GEOTHERMAL RESOURCES
DEVELOPMENT PILOT STUDY;
- (D) APPROVAL OF HAZARDOUS WASTES PILOT STUDY;
- (E) AIR POLLUTION PILOT STUDY PRESENTATION, AND
- (F) ADVANCED WASTE WATER TREATMENT PILOT STUDY
PRESENTATIONS.
- (G) ENVIRONMENTAL ROUNDTABLE (REPORTED SEPARATELY BY
AIRGRAM)

(A) INTERNATIONAL ROAD SAFETY RESOLUTION - U.S. (BARNUM)
SUBMITTED RESOLUTION TO PLENARY FOR ADOPTION AND
FORWARDING TO NAC FOR APPROVAL. RESOLUTION WAS
CO-SPONSORED BY BELGIUM, FRANCE AND THE NETHERLANDS
AND STRONGLY SUPPORTED BY CANADA, DENMARK, FRG,
ITALY, NORWAY, PORTUGAL AND UK. WHILE U.S. HAD TO
COMPROMISE ON STATISTICAL GOAL PROVIDING FOR 15
PERCENT REDUCTION IN THE TRAFFIC DEATH RATE IN
LIGHT OF OBJECTIONS OF SOME COUNTRIES, PRESENT GOAL
WHICH PROVIDES FOR PREVENTING ANY INCREASE IN ANNUAL
NUMBER OF TRAFFIC DEATHS OVER THE NEXT FIVE-YEAR
PERIOD AND THEREAFTER REDUCING SUCH NUMBER PROGRESSIVELY
WILL PROVIDE IN MANY COUNTRIES FOR TRAFFIC RATE REDUC-
TION OF GREATER THAN 15 PERCENT. IN U.S. DOT OPINION,
NEW GOAL IS EQUALLY WELL DEFINED AND WILL BE HARDER
TO ACHIEVE THAN OLD GOAL. KEY TO ROAD SAFETY
RESOLUTION, HOWEVER, IS COMMITMENT TO INTENSIFY AND
AUGMENT NATIONAL ROAD SAFETY PROGRAMS AND COOPERATE
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IN EVALUATING THOSE PROGRAMS. CANADA INDICATED
PRIVATELY THAT, AS RESULT OF ITS PRELIMINARY COMMITMENT TO
SUPPORT RESOLUTION, IT WAS ALREADY PLANNING TO BUDGET
\$250 MILLION ADDITIONAL FUNDS FOR ROAD SAFETY.
OTHER COUNTRIES ALSO INDICATED THAT THEY WOULD BE
CONSIDERING ADDITIONAL SUMS FOR ROAD SAFETY. ANOTHER
KEY ELEMENT STRESSED BY U.S. INVOLVED FOLLOW-UP
WITH RESPECT TO IMPLEMENTATION OF RESOLUTION. ALL
COUNTRIES WHICH SPOKE AGREED THIS ESSENTIAL, AND
THAT IT SHOULD BE EFFECTIVE AND NON-DUPLICATIVE.

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PRS-01 SPC-03 USIA-15 TRSE-00 SAI-01 DRC-01 /151 W

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(B) SOLAR ENERGY - U.S. PRESENTATION ON SOLAR ENERGY PILOT STUDY WELL RECEIVED. FRANCE AND DENMARK PARTICULARLY INTERESTED, AND BOTH AGREED TO CONSIDER POSSIBILITY OF CO-PILOTING. MONEL (FRANCE) TOLD U.S. DEL PRIVATELY THAT FRANCE WOULD PROBABLY OFFER TO CO-PILOT IN NEXT TWO WEEKS.

(C) GEOTHERMAL RESOURCES DEVELOPMENT - RESPONSE TO THIS EXCELLENT. IN ADDITION TO ITALY AND TURKEY AGREEING TO CO-PILOT, FRANCE, CANADA, PORTUGAL, GREECE AND ICELAND INDICATED STRONG INTEREST AND WILLINGNESS TO PARTICIPATE ACTIVELY. ICELAND INDICATED PRIVATELY THAT IT WAS CONSIDERING BECOMING CO-PILOT. POSSIBILITY OF HOT DRY ROCK EXPLOITATION ELICITED PARTICULAR ENTHUSIASM.

(D) HAZARDOUS WASTES PILOT STUDY - FRG WILL PILOT AND U.S. WILL CO-PILOT THIS PROJECT; SEVERAL OTHER COUNTRIES (NETHERLANDS, CANADA AND FRANCE) EXPRESSED STRONG LIMITED OFFICIAL USE
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INTEREST. AT SAME TIME, A NUMBER OF COUNTRIES INDICATED PRIVATELY THAT EC COMMISSION WAS DISSATISFIED WITH MANNER IN WHICH GERMANS HAD VETTED PROPOSAL IN EC. COMMISSION ALSO EVIDENTLY FELT PROPOSAL WAS TOO BROADLY WORDED AND IMPLIED A CCMS RULE MAKING ACTIVITY. GERMANS INDICATED AT PLENARY THEY WERE LOOKING TOWARDS TECHNICAL CRITERIA AND MANAGEMENT SYSTEMS RATHER THAN STANDARDS.

(E) AIR POLLUTION PILOT STUDY - U.S. PRESENTATION ON AIR POLLUTION (INCLUDING FILM OF ANN ARBOR LOW POLLUTION POWER SYSTEMS DEVELOPMENT (LPPSD) MEETING FEATURING EUROPEAN

REPRESENTATIVES) WAS RECEIVED WITH ENTHUSIASM. LPPSD CONFERENCE RECOMMENDATIONS INCULDED WISH TO EXPLORE POSSIBILITY OF INCLUDING NOISE, ENERGY AND SAFETY AS WELL AS EMISSION CONTROL ELEMENTS IN AUTOMOTIVE TECHNOLOGY PROGRAMS, AND TO CONSIDER INTEGRATING INTERNATIONAL LPPSD AND ESV PROGRAMS. U.S. SUGGESTED THAT INTEGRATION TAKE PLACE AFTER FRG-HOSTED LPPSD SYMPOSIUM IN FALL 1974. RECOMMENDATIONS ALSO INCLUDED DEVELOPMENT OF CRITERIA FOR COMPARING R&D RESULTS FOR FUTURE AUTOMOTIVE POWER SYSTEMS DEVELOPMENT. U.S. NOTED ITS PLANS FOR CONCLUDING AIR POLLUTION PILOT STUDY NEXT SPRING. FRG DEL (MENKE-DLUECKERT) STATED THAT THE 10 NEW GERMAN AIR POLLUTION REGULATIONS WHICH WERE BEING PRESENTED TO THE BUNDESTAG WERE BASED ON THE TECHNICAL CRITERIA DEVELOPED IN CCMS. FRG STRESSED THE GREAT NEED TO MOTIVATE INDUSTRY TOWARDS PRODUCTION OF CLEAN ALTERNATIVE AUTOMOTIVE POWER SYSTEMS. SEVERAL COUNTRIES EXPRESSED INTEREST IN CONTINUING AIR POLLUTION MODELING WORK. NEARLY EVERY COUNTRY AT THE MEETING APPLAUDED U.S. LEADERSHIP IN THIS AREA.

(F) ADVANCED WASTE WATER TREATMENT - AFTER SLOW START, UK PILOT STUDY IN THIS AREA HAS PICKED UP SPEED. IMMEDIATELY PRIOR TO PLENARY, UK PILOT STUDY LEADERS MET WITH CANADIAN, FRENCH, GERMAN AND U.S. REPRESENTATIVES TO OUTLINE PLANS FOR PILOT STUDY ORGANIZATION AND FOR ESTABLISHING A COMMON BASE FOR UNITS OF EXPRESSION, ANALYSIS AND COST. UK LIMITED OFFICIAL USE
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NOW ACCEPTS ACTIVE MANAGEMENT FUNCTION AS PILOT COUNTRY. ADVANCED WASTE WATER TREATMENT PLANTS ARE UNDER CONSTRUCTION AS PART OF THIS PILOT STUDY IN UK, FRANCE AND FRG, AND NORWEGIANS HOPE TO LINK THEIR WORK IN THIS AREA. CANADIANS PLAN TO DEVELOP SPECIAL PROJECT ON SLUDGE TREATMENT FOR PHOSPHATE REMOVAL AND CALLED MEETING FOR FEBRUARY 1974 TO ORGANIZE PROJECT IN THIS RESPECT.

3. DURING PRESENTATION OF NEW ENERGY PILOT STUDY PROPOSALS, U.S. (TRAIN) CALLED ON ALLIES TO SUGGEST OTHER AREAS IN WHICH CCMS MIGHT USEFULLY ENGAGE IN COOPERATION WITH RESPECT TO ENERGY. MUCH INTEREST EXPRESSED AT MEETING IN INCREASED ENERGY COOPERATION. SEVERAL DELEGATES EMPHASIZED PRIVATELY THE FACT THAT WESTERN EUROPE IS MUCH MORE DEPENDENT ON ARAB OIL SUPPLY THAN THE U.S. THE CANADIANS (QUINSEY OF DEPARTMENT OF ENERGY, MINES AND RESOURCES) INDICATED PRIVATELY TO HODSOLL THAT THEY WOULD WISH TO CO-PILOT ANY EVENTUAL ENERGY CONSERVATION PILOT STUDY PROPOSED

BY THE U.S., AND, IF WE COULD NOT ORGANIZE ONE QUICKLY, MIGHT EVEN BE PREPARED TO PILOT IT THEMSELVES. CANADIANS REPORT SIGNIFICANT FUNDING OF NEW PROGRAMS IN THIS AREA.

4. ONE INTERESTING FEATURE OF THIS PLENARY WAS CONCERN EXPRESSED WITH RESPECT TO MAKING FOLLOW-UP OF CCMS PILOT STUDY RECOMMENDATIONS EFFECTIVE. BELGIAN DEL (RENSON) REPORTED DIFFICULTY WITH OBTAINING ALLIES SUBMISSIONS ON THEIR OIL SPILLS RESOLUTION FOLLOW-UP, DEPENDING UPON PARTICULAR COMPONENT PIL SPILLS RECOMMENDATION INVOLVED. BELGIANS DELIVERED EXCELLENT PROS AND CONS FOLLOW-UP ANALYSIS (OF WHICH THEY HAVE PROMISED A COPY.) GERMANS AND BRITISH ALSO STRESSED NEED TO MAKE FOLLOW-UP EFFECTIVE. GERMANS, IN PARTICULAR, EMPHASIZED NEED TO INCREASE VISIBILITY OF CMMS RECOMMENDATIONS SO THAT THEY MIGHT BECOME BETTER KNOWN TO PARLIAMENTS AD THE PUBLIC. IT WAS AGREED, AT U.S. SUGGESTION, THAT SECRETARIAT WOULD COLLECT COMMENTS ON FOLLOW-UP, AND CIRCULATE A PAPER IN FEBRUARY 1974 WITH A VIEW TO HAVING A DETAILED LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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DISCUSSION OF THIS QUESTION AT THE SPRING 1974 PLENARY.

5. U.S., CANADIANS AND DUTCH HELD PRIVATE CONVERSATIONS WITH ITALIANS (IN PARTICULAR DEPUTY ENVIRONMENT MINISTER VINCELLI, WHO LED DELEGATION) WITH RESPECT TO POSSIBILITY OF ITALY HOSTING SPRING 1974 PLENARY. VINCELLI INFORMS US THAT HE IS FAVORABLE TO IDEA, BUT MATTER MUST BE DISCUSSED WITH PRIME MINISTER. CANADIANS HAVE OFFERED TO SEND MAN TO ROME TO EXPLAIN FINANCIAL IMPLICATIONS FROM THEIR OWN EXPERIENCE IN HOSTING A CCMS PLENARY. DATES SET FOR NEXT PLENARY (MAY 7-8, 1974) ARE, IN PRINCIPLE, CONVENIENT TO ITALIANS. BRITISH, FRENCH AND GERMANS, WHILE OPPOSING POSSIBLE PRECEDENT OF PLENARIES OUTSIDE NATO HEADQUARTERS, AGREED THAT THEY WOULD CONSIDER ANY INVITATION, AND GERMANY INDICATED THEY LIKED PUBLICITY FOR CCMS PROGRAM THAT STEMMED FROM OUTSIDE PLENARIES.

6. STRONG SUPPORT FOR ON-GOING CCMS PROGRAM AND FOR NEW CCMS UNDERTAKINGS, VOICED BY FRG, CANADA, ITALY, BELGIUM, PORTUGAL AND TURKEY. UK AND FRANCE SUPPORTIVE OF SPECIFIC ACTION INITIATIVES, WITH FRANCE JOINING U.S., BELGIUM AND NETHERLANDS AS CO-SPONSORS OF ROAD SAFETY RESOLUTION, ALTHOUGH UK AND FRANCE VOICED FAMILIAR CONCERN THAT CCMS AVOID DUPLICATION WITH OTHER IGO'S. STRONG ITALIAN DEL LED BY VINCELLI WAS ESPECIALLY POSITIVE, ACTIVE AND ARTICULATE PARTICIPANT ON MOST AGENDA ITEMS THROUGHOUT

TWO-DAY SESSION. SCANDINAVIANS AGAIN INDICATED
THEY ATTRACTED BY SUBSTANCE AND PRACTICAL FOCUS
OF CCMS WORK AND THEY EXPRESSED INTENTION PARTICIPATE
TO EXTENT FEASIBLE, ALTHOUGH THEY MADE USUAL PLEA
THAT WIDESPREAD INTERNATIONAL COOPERATIVE ARRANGEMENTS
CAN OVERTAX THEIR LIMITED EXPERT MANPOWER. IMPRESSIVE
CANADIAN DEL, MADE ESPECIALLY COGENT, USEFUL AND
FORTHRIGHT INTERVENTIONS THROUGHOUT MEETING.

7. CANADIANS HAD INDICATED PRIVATELY TO U.S. A MISGIVING
THAT EMERGING EC MEMBER SOLIDARITY MIGHT SHOW UP AT
MEETING AS IMPEDIMENT TO CCMS COOPERATION AMONG
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